ΤE

WHANGANUI A TARA ME ONA TAKIWA

REPORT ON THE
WELLINGTON DISTRICT

WAI 145

WAITANGI TRIBUNAL REPORT 2003



The cover design by Cliff Whiting invokes the signing of the Treaty of Waitangi and the consequent interwoven development of Maori and Pakeha history in New Zealand as it continuously unfolds in a pattern not yet completely known

A Waitangi Tribunal report

ISBN 1-86956-264-X

www.waitangi-tribunal.govt.nz

Typeset by the Waitangi Tribunal

Published by Legislation Direct, Wellington, New Zealand

Printed by SecuraCopy, Wellington, New Zealand

Set in Adobe Minion and Cronos multiple master typefaces

CONTENTS

Letter of transmittal			
Exe	cutive summary		
Сн	Chapter 1: Introduction		
1.1	Te Whanganui a Tara and environs: the inquiry area		
1.2	A brief history of this inquiry		
1.3	The claims		
1.4	The report		
Сн	apter 2: Maori Occupation of Te Whanganui a Tara and Environs to 1840		
2.1	Introduction		
2.2	Customary rights to land in Te Whanganui a Tara and environs		
2.3	History to 1840		
2.4	Customary law		
2.5	The Whatonga-descent peoples of Te Whanganui a Tara and environs		
2.6	Taranaki and Kawhia tribes		
2.7	Tribunal finding		
Сн	APTER 3: THE NEW ZEALAND COMPANY DEED OF PURCHASE		
3.1	Introduction		
3.2	The company plan		
3.3	The <i>Tory</i> expedition		
3.4	The decision to send Captain Hobson to New Zealand49		
3.5	Wakefield's negotiations with Maori at Port Nicholson		
3.6	Other New Zealand Company and private transactions		
3.7	The Spain commission		
3.8	The validity of the Port Nicholson deed of purchase		
Сн	APTER 4: THE TREATY AND TREATY PRINCIPLES		
4.1	Introduction		
4.2	The arrival of Hobson in New Zealand		
4.3	Allegations of Treaty breaches		
4.4	Applicable Treaty principles		

Contents

Сн	APTER 5: THE CROWN INTERVENES
5.1	Introduction
5.2	The Crown assumes control
5.3	Events in Wellington
5.4	Investigation of direct land transactions with Maori
5.5	Hobson's agreement with Wakefield
5.6	Instructions to land claims commissioner Spain
Сн	APTER 6: THE TOWN BELT AND OTHER PUBLIC RESERVES
6.1	Introduction
6.2	History of the town belt and public reserves
6.3	Claimant grievances regarding Hobson's proclamation of public reserves 107
6.4	Matiu and Makoro
6.5	Other claims regarding legislation, proclamations, and roads, 1840–42
Сн	APTER 7: THE CROWN SANCTIONS ARBITRATION
7.1	Introduction
7.2	Spain's inquiry
7.3	Arbitration proposed
7.4	Governor FitzRoy's instructions
7.5	FitzRoy arrives in Wellington
7.6	Was the sum of £1500 adequate for the land at issue?
7.7	The transition from the Spain land claims inquiry to arbitration proceedings 132
7.8	Did the Crown favour settlers over Maori?
Сн	apter 8: The 1844 Deeds of Release
8.1	Introduction
8.2	Deeds of release are signed
8.3	Interpreting the deeds
8.4	Additional deeds of release are signed
8.5	Was the protectorate independent of the Crown?
8.6	Did Maori freely and knowingly consent to the signing of the deeds of release? 176
8.7	Surveying is carried out
8.8	Spain's final report
8.9	The position of Maori in Wellington in 1845
Сн	apter 9: Ngati Toa, Ngati Rangatahi, Ngati Tama,
ANI	D Events at Heretaunga
9.1	Introduction
9.2	Heretaunga to 1840
9.3	The Kapiti deed
0.4	Attempts by the Crown to secure Nacti Top agreement in 1844

Contents

СнА	APTER 9: NGATI TOA, NGATI RANGATAHI, NGATI TAMA—continued
9.5	Developments in Heretaunga after November 1844
9.6	The arrival of Governor Grey
9.7	Ngati Toa claims of Treaty breaches
9.8	Ngati Rangatahi claims of Treaty breaches
9.9	Ngati Tama claims of Treaty breaches
Сна	APTER 10: THE McCleverty Transactions
10.1	Introduction
10.2	The New Zealand Company rejects FitzRoy's Crown grant
10.3	The appointment of McCleverty
10.4	Grey provides additional land to Maori in Port Nicholson 230
10.5	Grey's instructions to McCleverty
10.6	McCleverty commences his inquiry
10.7	Whose land was exchanged for Maori cultivations?
10.8	Grey's 1848 Port Nicholson Crown grant249
10.9	The collapse of the New Zealand Company
_	
СнА	APTER 11: THE McCleverty Reserves and Wellington Maori
11.1	Introduction
11.2	The land reserved by McCleverty
11.3	Maori in Wellington after 1847
11.4	The effects of the McCleverty arrangements on Wellington Maori 273
CTT	APTER 12: THE ADMINISTRATION OF RESERVES, 1840-82
12.1	Introduction
12.2	Administration of the reserves to 1869
12.3	Heaphy's and Mackay's administration
12.4	Findings on the Crown's administration of reserves, 1840–82
12.5	Findings on the Crowns administration of reserves, 1040-02
Сна	APTER 13: THE ALIENATION OF RESERVES, 1840–82
13.1	Introduction
13.2	The Crown's appropriation of urban tenths reserves
13.3	Te Aro and Pipitea Pa
13.4	Further sales of urban reserves
13.5	The sale of rural reserves
СнА	APTER 14: THE STATUS OF THE PUBLIC TRUSTEE, NATIVE TRUSTEE,
AND	MAORI TRUSTEE
14.1	Introduction
14.2	Crown's primary submission
14.3	The Treaty of Waitangi Act 1975



THE McCleverty Transa

These Maori groups also had take raupatu over the son block.

(Waitangi Tribunal, 2003)

At this point in time, some 150 years after the 1844 depossible to determine with any precision the lands in the

Maori had ahi ka rights. The closest the Tribunal can get to resolving this question is to assume that Maori had ahi ka over those lands which were surrendered under the deeds of release as described in the schedule to such deeds, plus the pa, cultivations, grupa, and tenths reserves which were reserved to them.

In the case of Ngati Toa, we have used the same touchstone in section 9.5.1 in concluding that, when in 1845 Te Rangihaeata finally acceded to the November 1844 'agreement', he surrendered Ngati Toa's ahi ka rights to the lands allotted to the New Zealand Company under the schedule to the 1844 or later deeds of release, subject to the condition that land be reserved for Ngati Rangatahi in Heretaunga. But Ngati Toa retained their take raupatu over the remaining land in Heretaunga and elsewhere in the Port Nicholson block over which the other Maori in the Port Nicholson block also had take raupatu (see \$9.7.2).

10.8.6 Tribunal findings of Treaty breach

The Tribunal finds that:

- ▶ As at January 1848, when Grey issued his Crown grant to the New Zealand Company, Ngati Toa, Te Atiawa, Taranaki, Ngati Ruanui, and Ngati Tama had customary take raupatu rights over the remainder lands of some 120,626 acres in the Port Nicholson block.
- ▶ Maori having rights in this block had not, as the 1848 Crown grant claims, made a full and valid cession of all their rights to the land in the Port Nicholson district. In particular, such Maori had not relinquished their take raupatu rights over some 120,626 acres or thereabouts included in the grant to the New Zealand Company.
- As a result, the Crown failed to act reasonably and in good faith towards its Treaty partners in disposing of the remainder lands without making any payment to or gaining the consent of such Maori and, further, failed actively to protect the rights of such Maori having an interest in such lands under article 2 of the Treaty of Waitangi, and such Maori have been seriously prejudiced thereby.

10.9 THE COLLAPSE OF THE NEW ZEALAND COMPANY

By 1850, the affairs of the New Zealand Company were in a critical state. On 18 June, the directors of the company wrote to Earl Grey complaining that, in the three years allowed, the company had not been able to recoup its losses. It had anticipated that large tracts of demesne land of the Crown would have been made available to it, but this had not occurred. It sought







Te Whangan

(Waitangi Tribunal, 2003)

10.9

an extension of time and a variation of letter was a statement showing that better only 25% acres to private individuals in

An interim reply to this letter from Grey would not be able to recommend ment embodied in the Loans Act. 82 Tl..

As at date of publication Archive

directors to Earl Grey, enclosing a formal notice under section 19 of the Loans Act, in which the company advised that it was 'ready to surrender the Charters of this Company to Her Majesty, and all claim and title to the lands granted or awarded to them in New Zealand'. 83

Section 19 of the Loans Act provided that, if the company advised the Crown by no later than 5 July 1850 that it was ready to surrender its charter and lands in New Zealand, then, among other consequences, all the company's lands in New Zealand would 'thereupon revert to and become vested in Her Majesty as Part of the Demesne Lands of the Crown'. On 5 July 1850, company secretary T C Harington wrote to William Fox, who had succeeded the late Colonel Wakefield as the company's principal agent in New Zealand, enclosing a copy of the section 19 notice and advising that, as a consequence, the company had discontinued its colonising operations in New Zealand as from 5 July 1850. 84

Soon after the cessation of the company's business, several shareholders wrote to Earl Grey seeking a reprieve. ⁸⁵ Earl Grey responded to this letter, sending a copy to the company, on 22 July 1850. ⁸⁶ He denied that the British Government had in any way caused or contributed to the company's lack of success. He then dealt with the directors' complaint that they had expected that a large area of demesne lands would be placed at the company's disposal clear of native titles. As to this, he said:

That it was anticipated from the first that there were native titles to land in New Zealand, which would require to be extinguished, and that this could only be effected by purchases by the Company, is abundantly clear. The Act of Parliament [ie, the Loans Act 1847] (section 6.) expressly states that the compensation, if any, to be made to the aboriginal inhabitants of New Zealand, for the purchase or satisfaction of their claims, rights, and interests in the demesne lands, is to be regarded as among the first charges on the Company's income to be derived from the sale of them. Consequently, it clearly was not contemplated that the demesne lands would, or could, pass at once into the Company's hands free of all pecuniary liability for the extinction of native titles. And in the despatch communicating the agreement to Governor Grey (June 19th, 1847), his Lordship informed the Governor 'when

^{80.} Harrington to Earl Grey, 18 June 1850, BPP, vol 7, [1398], pp 5-10

^{81.} BPP, vol 7, [1398], p 11

^{82.} Hawes (for Earl Grey) to Harrington, 1 July 1850, BPP, vol 7, [1398], pp 11-12

^{83.} Harrington to Earl Grey, 4 July 1850, BPP, vol 7, [1398], pp 2-3

^{84.} Harrington to Fox, 5 July 1850, BPP, vol 7, [1398], p 4

^{85.} Drane and others to Earl Grey, 9 July 1850, BPP, vol 7, [1398], pp 15-18

^{86.} Hawes (for Earl Grey) to Drane and others, 22 July 1850, BPP, vol 7, [1398], pp 18-23