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Bougainville Community Policing Programme: Evaluation Report

Final Report



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Executive Summary

New Zealand has had a longstanding focus on supporting peace, security and stability in Bougainville. The Bougainville Community Policing Programme (BCPP), a \$19.2 million programme running from 1 May 2014 to 30 April 2019¹, builds on New Zealand's support for Bougainville policing which dates back to 1998. This current phase (Phase 5) of the BCPP supports the Bougainville Police Service (BPS) to build organisational capacity to manage its own affairs effectively and deliver quality community-focused policing services. The expected long-term outcome is that communities have confidence in police services. The expected medium-term outcomes are: improved leadership and management practice; improved service delivery and practice; communities and police work together; and, improved management of resources based on data (including management of auxiliary officers). The outputs, short-, medium- and long-term outcomes of the BCPP are depicted at Appendix A.

A key element of the post-conflict reconstruction process in Bougainville following the peace declaration in 1997 has been the restoration of law and order to facilitate peace, security, protection of human rights, freedom of movement, access to services and social and economic development. In April 1998, Bougainvillean stakeholders requested training for a new type of community police to operate within their own communities, and under a Bougainvillean identity. This was the beginning of the community auxiliary policing programme and the beginning of the BCPP which built on New Zealand's lead role in facilitating the peace process.

The BCPP is funded by the New Zealand Ministry of Foreign Affairs and Trade (MFAT) and is managed and implemented by New Zealand Police (NZP), under a Memorandum of Understanding (MoU) with MFAT. NZP has the primary responsibility for the implementation of all BCPP components and for the financial management of all funding provided under the MoU.

P NZP manages the deployment of technical advisers to implement the BCPP outputs through the provision of training, mentoring and support for the BPS. Throughout most of Phase 5 there have been 12 advisers (11 New Zealand Police and one seconded from Vanuatu Police Force) working with the BPS in the North, Central and South regions of the Autonomous Region of Bougainville (ARB).

The dual purposes of this evaluation are:

- › Assess the relevance and effectiveness of New Zealand funded community policing support in Bougainville to inform next steps for any future support (pre and post planned referendum).
- › review existing monitoring and evaluation arrangements to identify improvements to allow for adaptive learning/programme adjustments in any future programme.

¹ At the time of writing, MFAT and NZP were in the process of negotiating an extension of up to 12 months for Phase 5.